

# Financial Restructuring and Resolution of Banks

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# Roadmap

Introduction

Model

Private restructuring

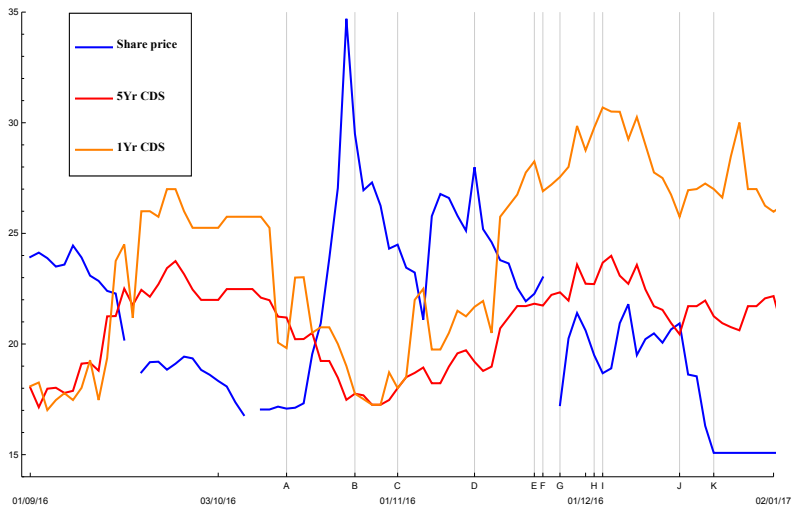
Restructuring with government involvement

Conclusion

# Bank resolution and restructuring

- ▶ Bank resolution regimes:
  - ▶ Forced restructuring of liabilities (bail-out/bail-in)
  - ▶ US Dodd-Frank Act
  - ▶ EU Bank Recovery and Resolution Directive
- ▶ Aims:
  - ▶ Minimize costs to the taxpayer (bail-outs)
  - ▶ Avoid adverse consequences of disorderly failures
- ▶ Banks also restructure privately
  - ▶ Claimants renegotiate liabilities
  - ▶ E.g. European banks' Liability Management Exercises
  - ▶ But this process can be less than smooth

# Monte dei Paschi di Siena



# The main idea

## 1. Why are private restructurings long and inefficient?

- ▶ **Asymmetric information** over assets  $\Rightarrow$  **Delay** as signal
- ▶ **Externality on gvt**: Lower bail-outs and social costs of default

## 2. Impact of a tougher resolution regime (i.e. lower bailouts)?

- ▶ **Surplus effect**  $\Rightarrow$  Delay  $\searrow$
- ▶ **Signaling effect**  $\Rightarrow$  Delay  $\nearrow$

## 3. Implications for resolution design?

- ▶ **Optimal bail-out** trades off both effects (tougher  $\neq$  better)
- ▶ Government direct involvement in negotiations?

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# The bank

- ▶ Assets:
  - ▶ With probability  $p$ , payoff  $Z > 0$  (payoff = 0 otherwise)
  - ▶ Only the bank manager knows quality  $p$
- ▶ Liabilities:
  - ▶ Insured deposits  $D$
  - ▶ Uninsured debt  $R_0$
- ▶ Monitoring:
  - ▶ The manager (= shareholders) can incur cost  $c > 0$   
 $\Rightarrow p$  increases to  $(p + m)$
- ▶ Debt overhang problem:
  - ▶ Denote  $X = Z - D$

$$mX > c \quad \text{but} \quad m(X - R_0) < c$$

- ▶  $\Rightarrow$  Gains from bargaining

# Restructuring/Resolution

- ▶ The manager chooses:
  - ▶ Debt write-down offer: from  $R_0$  to  $R$
  - ▶ Time of offer  $t \in [0, +\infty)$
- ▶ Creditors accept if payoff exceeds statu quo
- ▶ In each period  $dt$ , the game stops with proba  $\beta dt$
- ▶ Resolution:
  - ▶ The bank defaults with proba.  $(1 - p)$  or  $(1 - p - m)$
  - ▶ Insured deposits  $D$  paid in full from insurance fund
  - ▶ Uninsured creditors  $R$  incur a haircut  $h \Rightarrow$  Govt pays  $(1 - h)R$
  - ▶ Shareholders get 0

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# Payoffs

- ▶ In status quo, shareholders and creditors obtain:

$$S_0(p) = p(X - R_0)$$

$$C_0(p) = [1 - h(1 - p)]R_0$$

- ▶ **Asymmetric information**  $\Rightarrow$  Creditors' belief  $\hat{p}$  is important
- ▶ For a given belief  $\hat{p}$ , creditors accept a write-down of:

$$R_0 - R(\hat{p}) = \frac{mh}{1 - (1 - \hat{p} - m)h} R_0$$

- ▶  $\Rightarrow$  Manager wants to convey  $p$  is **low** to get larger write-down

# Equilibrium

- ▶ Post-restructuring payoffs:

$$\begin{aligned}S(\hat{p}, p) &= (p + m)[X - R(\hat{p})] - c \\C(\hat{p}, p) &= [1 - (1 - p - m)h]R(\hat{p})\end{aligned}$$

- ▶ Delay as signal

- ▶ Bank with asset quality  $p$  offers  $R(p)$  after delay  $\Delta(p)$
- ▶ Higher asset quality  $p \Rightarrow$  Default is less likely  
 $\Rightarrow$  Write-down more valuable  $\Rightarrow$  Delay is more costly

- ▶ Separating equilibrium: Shareholders' expected payoff  $U(t, p)$  should be max in  $t = \Delta(p)$

$$U(t, p) = \left[1 - e^{-\beta t}\right] S_0(p) + e^{-\beta t} S(\Delta^{-1}(t), p).$$

# Equilibrium delay

$$\Delta(p) = \int_p^{1-m} \frac{-S_1(x, x)}{\beta[S(x, x) + C(x, x) - S_0(x) - C_0(x)]} dx$$

- ▶ Delay decreases in  $p$
- ▶ Signaling effect
  - ▶ Delay increases in  $|S_1|$
  - ▶ Larger gain from conveying  $p$  is low  $\Rightarrow$  Longer  $\Delta$  to signal
- ▶ Surplus effect
  - ▶ Delay decreases with total bargaining surplus

$$S(x, x) + C(x, x) - S_0(x) - C_0(x)$$

- ▶  $\Rightarrow$  Higher cost of breakdown  $\Rightarrow$  Shorter  $\Delta$  to signal

# Haircut's impact on delays

## ► Surplus effect:

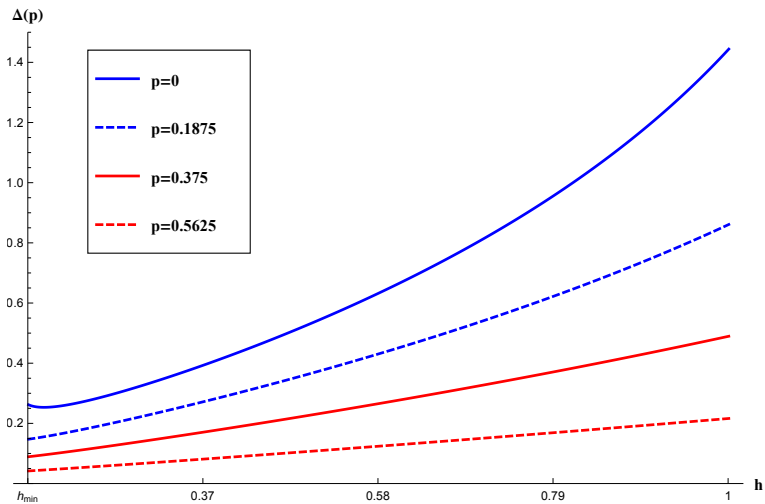
- Less bailout  $\Rightarrow$  Lower total payoff w/ and w/o restructuring
- But larger effect w/o restructuring as default proba is higher
- $\Rightarrow$  Higher bargaining surplus  $\Rightarrow \Delta \searrow$

## ► Signaling effect

- Less bailout  $\Rightarrow$  Creditors lose more w/o restructuring
- Willing to concede larger write-offs
- $\Rightarrow$  More gain from pretending  $p$  is low  $\Rightarrow \Delta \nearrow$

## Corollary

*As haircut  $h$  increases, delay  $\Delta(p)$  first decreases and then increases for low enough asset quality  $p$ , and always increases otherwise.*



# Optimal haircut

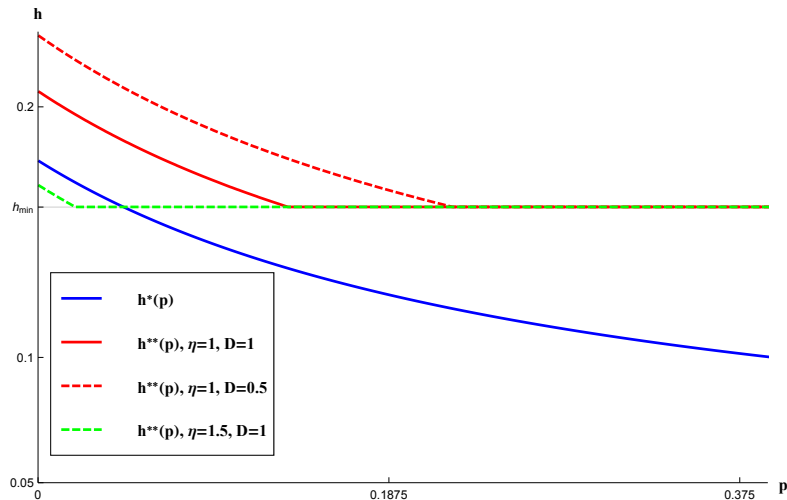
- ▶ Optimizing haircut:
  - ▶ Avoid creditor loss which have social cost  $\eta$  (e.g. systemic risk)
  - ▶ Private restructuring with shorter delays or larger write-offs
- ▶ For a given  $p$ , the government's ex post cost is:

$$D + (1 - h)R + \eta hR$$

## Proposition

- If  $\eta \leq 1$ , *optimal haircut  $\geq$  delay-minimizing haircut.*
- *If the bank relies more on deposits, the optimal haircut is closer to the delay-minimizing haircut.*

# Delay-minimizing and optimal haircuts



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# Government involvement in negotiations

- ▶ The problem is partly the externality on the government
- ▶ The government could subsidize the bank to restructure debt, which reduces  $\Delta$  (surplus effect)
- ▶ The bank manager makes the following offer:
  - ▶ Creditors: New debt repayment  $R$
  - ▶ Government: Transfer  $T$  to the shareholders
- ▶ If the offer is rejected, the government can make a counter-offer, etc.

# Impact of government involvement

## Corollary

*For high asset quality  $p$ , government involvement has no effect*

*For lower asset quality  $p$ , it can increase or decrease delay*

Intuition:

- ▶ **Surplus effect:** gvt involvement makes the manager internalize impact on the deposit insurance fund  $\Rightarrow$  Shorter  $\Delta$
- ▶ **Signaling effect:** even more incentives to pretend the bank's quality is low to extract larger subsidies  $\Rightarrow$  Longer  $\Delta$

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# Conclusion

- ▶ Step towards analyzing complex distressed bank restructurings
  - ▶ w/o frictions, efficient restructuring (Haugen-Senbet (1978))
  - ▶ Frictions: Asymmetric information (e.g. Cramton (1984)) and externalities (e.g. Jehiel-Moldovanu (1995))
- ▶ Very stylized model, highlighting **two general effects**:
  - ▶ Surplus effect: more to gain fosters restructuring
  - ▶ Signaling effect: information-sensitivity hinders restructuring
- ▶ Optimal resolution framework must trade-off these two effects as well as ex-post efficiency
- ▶ Relevant for banks... but not only (Alitalia, Greece)